

د افغانستان اسلامی جمهوریت د مالیی وزارت

Islamic Republic of Afghanistan
Ministry of Finance
Macroeconomics and Fiscal Policy Directorate General

# Third Cash Management Committee Meeting Minutes Jun 11, 2019

The meeting was held to discuss revenue collection performance, budget execution, and foreseeable pressures on budget, expenditure control, and overall cash management issues.

#### The following decisions were made:

#### **Revenue Collection**

- 1. The ACD shall prepare a report on the reasons for low revenue collections and recommend solutions on how to properly manage the individual custom houses.
- 2. Proper action will be taken if the low revenue collection resulted from the weak performance of the customs authorities. In other cases, the management will work on solutions to the problems resulting in low revenue collection.
- 3. The ARD to organize meetings with the line ministries on how to properly manage revenue collection and to reach collection targets effectively.
- 4. Agencies with lower revenue collection to target will be pressurized at the cabinet meeting and their respective budget will be deducted if they do not improve their performance.

#### **Budget Performance**

5. Agencies with lower development budget execution (lower than 50%) will be reviewed and their budget allocation will be reduced during the midyear review if they were slow in their budget execution.

#### The main discussion points:

#### H.E. the Minister:

1. The revenue targets should be set realistically. And once the target is finalized, then the individual agency is responsible to use every possible mean to achieve the expected target.



2. If we act beyond the normal range and pressurize the individual custom houses or mustofiats without recognizing their problems on the ground, it will create problems.

#### **Ahmady sahiba**

- 3. The year to date Budget Target for the ARD is achieved.
- 4. The ARD is going to sign an agreement with the Ministry of Mines and Petroleum to electronically link their system or the revenue collection with the RMIS.
- 5. The ARD is working on an E-filling system. This will reduce connection of the tax payers with the employees and reduce corruption.
- 6. The ARD has started registration of properties in the Kabul city, although it is time consuming but it will be another big source for the collection of revenues in future.

#### Popal sahib

7. The ARD will work on a report to recognize the reasons for the lower collection at some of the custom houses and will present it to the management for further actions.

#### Hamdard sahib,

8. The budget allocation increased by Afs 10 billion at the MYR, this should be reflected in the revenue target in order to increase the target by a similar amount.

جمهوری اسلامی افغانستان وزارت مالیه



د افغانستان اسلامی جمهوریت د مالیی وزارت

Islamic Republic of Afghanistan

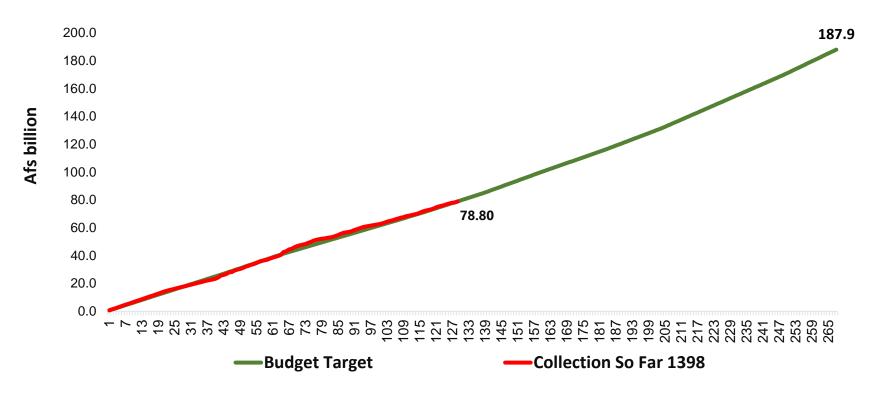
Ministry of Finance

Macroeconomics and Fiscal Policy Directorate General

### **Fiscal Performance in 2019**

as of Jun 10, 2019

### **Total revenue collection to date**



Source: Afghanistan Financial Management Information System (AFMIS)

Budget target to date: Afs 79.0 billion;

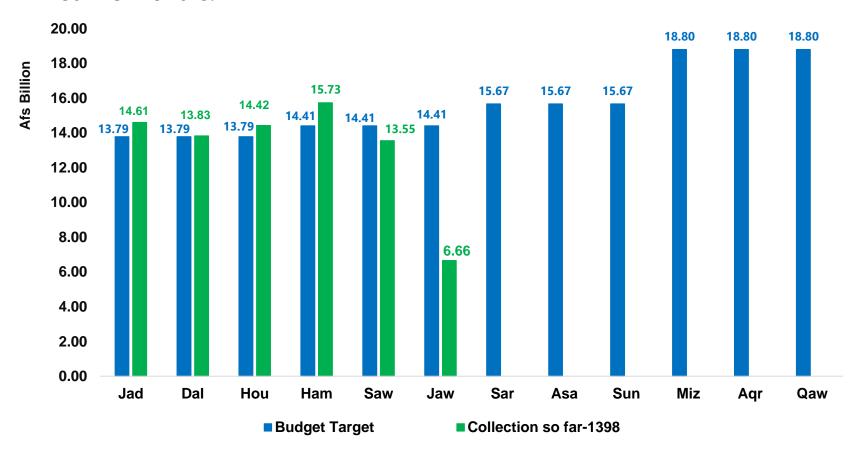
Collection to date: Afs 78.80 billion;

**Collection is lower than the target by**: Afs – 1.16 billion.

Last year collection to date: Afs 79.74 billion.

### **Collection performance by month**

Monthly collection is above the budget target by Afs 1.96 billion during the first five months.



Source: Afghanistan Financial Management Information System (AFMIS)

### Revenue Forecast: Based on the five months' collection FY-1398

• Linear Trend: Afs 166.96 billion;

• **Growth Trend:** Afs 188.03 billion.

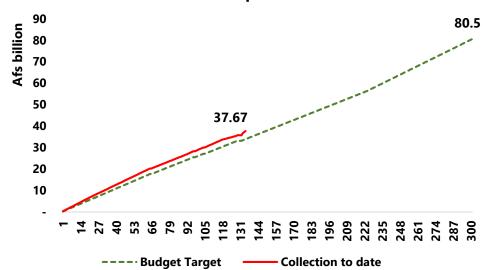
• Pattern: Afs 180.44 billion

			Actual					Fo	recast				
Billion Afs	Jad	Dal	Hou	Ham	Saw	Jaw	Sar	Asa	Sun	Miz	Aqr	Qaw	TOTAL
Linear Trend	14.61	13.83	14.42	15.73	13.55	14.50	14.07	13.45	13.71	13.19	13.01	12.88	166.96
Growth Trend	14.61	13.83	14.42	15.73	13.55	14.23	14.94	15.69	16.48	17.30	18.16	19.07	188.03
Pattern	14.61	13.83	14.42	15.73	13.55	16.87	13.97	13.28	13.43	14.35	14.96	21.43	180.44
Actual FY-1396	13.34	10.99	13.58	14.65	12.36	14.74	15.51	13.04	17.84	16.62	23.48	23.76	189.91

**Source: MFPD Staff forecast** 

### **Customs Collection Performance**

#### **Customs' collection performance 1398**



Source: Revenue Management Information System (RMIS)

Budget target to date: Afs 33.93 billion;

Collection to date: Afs 37.67 billion;

**Collection is higher than the target by**: Afs 3.74 billion.

Last year collection to date: Afs 33.98 billion.



Customs collection continued to underperform. As on average:

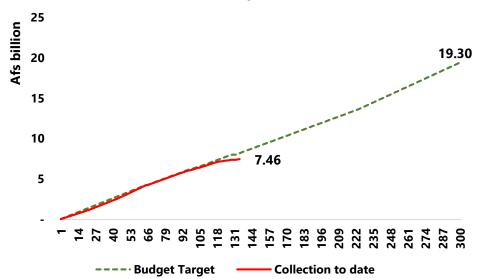
- Collection were than the target by Afs 7.9 billion over the last 6 years;
- The collections were lower than the target by Afs 5.9 billion over the last 3 years;
- Collections were not improved when compared to GDP.

### **Individual Customs House's revenue performance - 1398**

		Values are in Million A	fghanis		
Customs House	Anuual Budget Target	Budget Target so far	Collection so far	Collection Vs Target	Above/Below Target (%)
NANGARHAR	17,343.44	7,317.9	8,140.6	822.7	11.2%
PAKTIKA	367.68	155.1	565.7	410.5	264.6%
PAKTYA	786.49	331.9	655.2	323.3	97.4%
KHOST	553.60	233.6	585.1	351.5	150.5%
KUNARHA	8.11	3.4	1.3	(2.1)	-61.6%
BADAKHSHAN	5.75	2.4	1.0	(1.5)	-60.1%
TAKHAR	21.14	8.9	12.3	3.4	37.9%
KUNDUZ	988.68	417.2	467.0	49.8	11.9%
BALKH	12,590.13	5,312.3	4,739.9	(572.4)	-10.8%
KANDAHAR	7,449.56	3,143.3	5,486.8	2,343.5	74.6%
FARYAB	3,834.95	1,618.1	2,169.5	551.4	34.1%
HERAT	21,823.12	9,208.1	8,773.9	(434.2)	-4.7%
FARAH	3,762.90	1,587.7	1,040.9	(546.8)	-34.4%
NIMROZ	7,229.70	3,050.5	3,636.8	586.3	19.2%
Kabul - Custom Airport	2,217.73	935.8	956.4	20.7	2.2%
Kabul - Custom	1,423.34	600.6	430.0	(170.6)	-28.4%
Kabul - Custom Post Porcel	6.38	2.7	12.3	9.6	356.1%
Total	80,412.7	33,929.5	37,674.7	3,745.2	11.0%

### **Mustofiats' collection performance**

#### **Mustofiats' collection performance 1398**



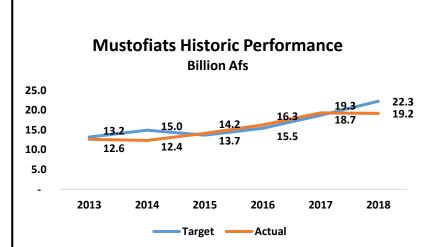
Source: Revenue Management Information System (RMIS)

**Budget target to date:** Afs 8.20 billion;

Collection to date: Afs 7.46 billion;

**Collection is lower than the target by:** Afs – 0.74 billion.

Last year collection to date: Afs 7.75 billion.



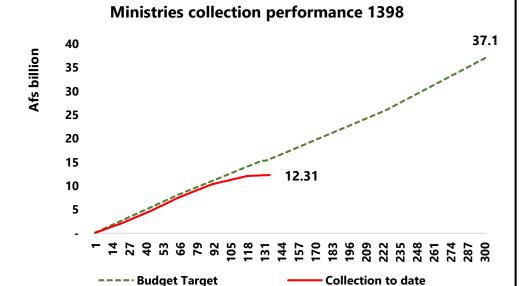
Collection continued to underperform. As on average:

- Collection were than the target by Afs 0.73 billion over the last 6 years;
- The collection were lower than the target by Afs 0.56 billion over the last 3 years;
- Collections were not improved when compared to GDP.

### <u>Individual Mustofiat's revenue collection performance - 1398</u>

		Values are in	million Afghanis		
Mustofiats'	Anuual Budget Target	Budget Target so far	Collection so far	Collection Vs Target	Above/Below Target (%)
KAPISA	225.22	95.03	63.27	(31.8)	-33.4%
PARWAN	493.82	208.36	193.83	(14.5)	-7.0%
WARDAK	271.00	114.35	93.12	(21.2)	-18.6%
LOGAR	194.33	82.00	58.10	(23.9)	-29.1%
NANGARHAR	2,449.42	1,033.51	908.94	(124.6)	-12.1%
LAGHMAN	283.74	119.72	100.33	(19.4)	-16.2%
PANJSHER	136.83	57.73	42.60	(15.1)	-26.2%
BAGHLAN	481.90	203.33	191.40	(11.9)	-5.9%
BAMYAN	226.67	95.64	87.80	(7.8)	-8.2%
GHAZNI	497.69	210.00	199.78	(10.2)	-4.9%
PAKTIKA	153.54	64.78	60.83	(4.0)	-6.1%
PAKTYA	718.95	303.36	246.55	(56.8)	-18.7%
KHOST	511.51	215.83	197.36	(18.5)	-8.6%
KUNARHA	306.64	129.38	102.22	(27.2)	-21.0%
NOORISTAN	73.53	31.03	26.85	(4.2)	-13.5%
BADAKHSHAN	393.03	165.84	147.61	(18.2)	-11.0%
TAKHAR	484.00	204.22	178.91	(25.3)	-12.4%
KUNDUZ	559.89	236.24	231.30	(4.9)	-2.1%
SAMANGAN	228.17	96.27	103.78	7.5	7.8%
BALKH	2,543.25	1,073.10	946.86	(126.2)	-11.8%
SAR-E- PUL	198.42	83.72	82.17	(1.6)	-1.9%
GHOR	191.02	80.60	52.88	(27.7)	-34.4%
DAYKUNDI	160.42	67.69	56.41	(11.3)	-16.7%
UROZGAN	77.03	32.50	38.16	5.7	17.4%
ZABUL	122.94	51.87	54.06	2.2	4.2%
KANDAHAR	1,435.14	605.55	579.04	(26.5)	-4.4%
JAWZJAN	410.92	173.38	164.63	(8.8)	-5.0%
FARYAB	511.23	215.71	183.64	(32.1)	-14.9%
HELMAND	796.97	336.27	257.24	(79.0)	-23.5%
BADGHIS	171.03	72.16	63.42	(8.7)	-12.1%
HERAT	3,329.18	1,404.72	1,448.90	44.2	3.1%
FARAH	386.48	163.07	113.55	(49.5)	-30.4%
NIMROZ	418.11	176.42	188.81	12.4	7.0%
Total	19,442.0	8,203.4	7,464.4	(739.0)	-9.0%

### **Ministries collection performance**



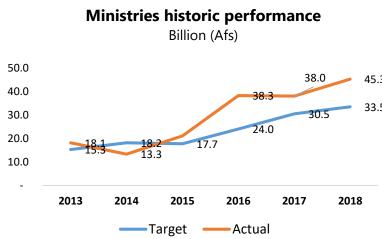
Source: Revenue Management Information System (RMIS)

Budget target to date: Afs 15.63.01 billion;

Collection to date: Afs 12.31 billion;

Collection is lower than the target by: Afs –3.32 billion.

Last year collection to date: Afs 14.08 billion.



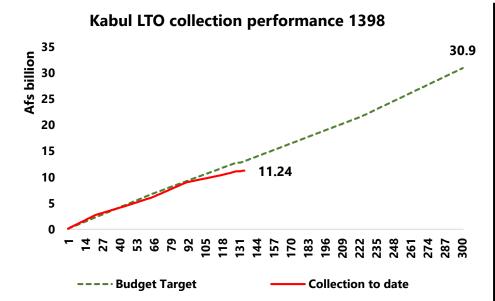
Collections have significantly improved through Non-tax revenues. As on average:

- NTR exceeded the target by Afs 5.8 billion over the last 6 years;
- The target was exceeded by Afs 11.2 billion over the last 3 years;
- NTR collection doubled (1.6% to 3.2%) in the last 6 years when compared to GDP;
- Increasing NTRs reduces national assets, purchasing power, and increases burden on the general public.

# **Ministry/agency revenue performance**

	Values are in Million Afghanis										
Ministries	Anuual Budget Target	Budget Target so far	Collection so far	Collection Vs Target	Above/Below Target (%)						
Civil Aviation Authority	8,233.1	3,474.7	2,473.9	(1,000.8)	-28.8%						
Ministry of Communication Information Technology	5,794.6	2,445.6	2,980.2	534.6	21.9%						
Ministry of Interior Affairs	4,437.4	1,872.8	1,987.2	114.4	6.1%						
Ministry of Foreign Affairs	4,003.4	1,689.6	1,387.9	(301.7)	-17.9%						
Afghanistan Railway Authority	2,663.9	1,124.3	1,002.5	(121.8)	-10.8%						
Ministry of Mines and Petroleum	2,565.1	1,082.6	87.0	(995.5)	-92.0%						
Ministry of Finanace	2,462.9	1,039.5	443.1	(596.3)	-57.4%						
Ministry of Commerece and Industry	1,046.2	441.5	67.5	(374.1)	-84.7%						
Ministry. of Trasport	663.7	280.1	226.9	(53.2)	-19.0%						
Supreme Court	555.3	234.3	214.3	(20.0)	-8.5%						
Ministry of Higher Education	185.7	78.4	61.8	(16.5)	-21.1%						
Ministry of Public Health	142.0	59.9	102.9	43.0	71.7%						
Others	4,269.2	1,801.8	1,270.3	(536.5)	3416.4%						
Total	37,022.5	15,625.1	12,305.7	(3,319.4)	-21.2%						

### LTO collection performance



Source: Revenue Management Information System (RMIS)

Budget target to date: Afs 13.04 billion;

Collection to date: Afs 11.24 billion;

Collection is lower than the target by: Afs -1.78 billion.

Last year collection to date: Afs 9.57 billion.

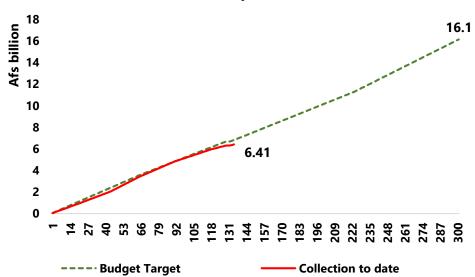


LTO continued to underperform on average by:

- Afs 1.2 billion over the last 6 years;
- Afs 600 million over the last 3 years;
- Collection remained stagnant when compared to GDP;
- LTO currently collects 28% of tax revenues against the international standard of 45%.

# **MTO** collection performance

#### **Kabul MTO collection performance 1398**



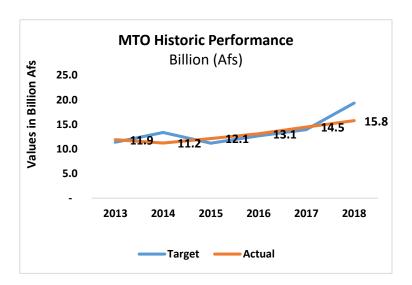
Source: Revenue Management Information System (RMIS)

Budget target to date: Afs 6.81 billion;

Collection to date: Afs 6.41 billion;

Collection is lower than the target by: Afs -0.39 billion.

Last year collection to date: Afs 6.1 billion.

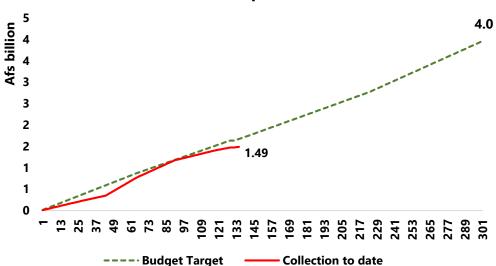


MTO collection continued to underperform. As on average:

- Collection were lower than the target by Afs 0.56 billion over the last 6 years;
- The collection were lower than the target by Afs 0.89 billion over the last 3 years;
- Collections were not improved when compared to GDP.

### **STO collection performance**





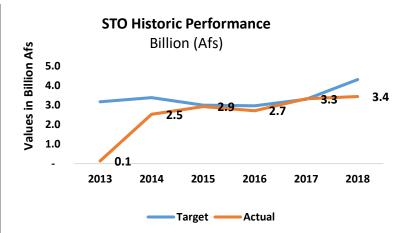
Source: Revenue Management Information System (RMIS)

**Budget Target to date:** Afs 1.67 billion;

Collection to date: Afs 1.49 billion;

**Collection is lower than the target by:** Afs -1.18 billion.

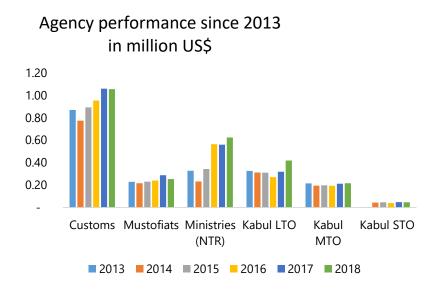
Last year collection to date: Afs 1.26 billion.

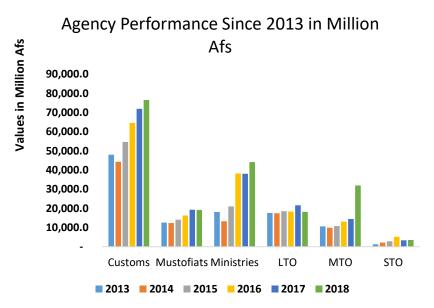


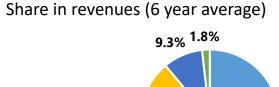
STO collection continued to underperform. As on average:

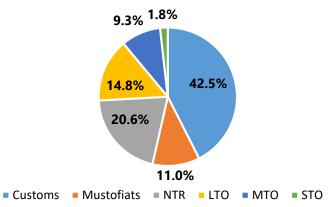
- Collection were lower than the target by Afs 0.84 billion over the last 6 years;
- The collection were lower than the target by Afs 0.36 billion over the last 3 years;
- Collections were not improved when compared to GDP.

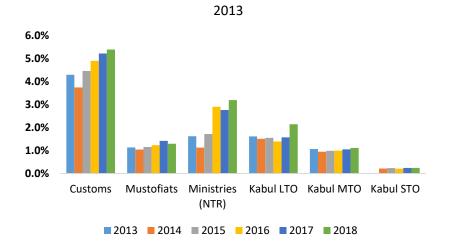
## **Agency performance since 2013**











Agency Performance as a percentage of GDP since

# **Budget execution summary**

Development Expenditure (Afs million)	velopment Expenditure (Afs million)							
	1397	1398	Difference	1398				
Development Expenditure	31,744.5	44,251.2	12,506.7	544.08				
Execution to date (% of total Dev Budget)	23.4%	34.6%	11.2%	0.4%				

Operating Expenditure (Afs million)	Amount Executed Today			
	1397	1398	Difference	1398
Operating Expenditure	106,586.9	110,810.1	4,223.1	497.17
Execution to date (% of total Opr Budget)	38.0%	42.1%	4.1%	0.2%

Total Expenditure (Afs million)				Amount Executed Today
	1397	1398	Difference	1398
Total Expenditure	138,331.5	155,061.3	16,729.8	1041.25
Execution to date %	33.2%	39.8%	6.5%	0.3%

# Monthly cash projection

			Aı	nnex: M	onthly (	Cashflow	projecti	ons						
Values are in Afs billion	1	2	3	4	5	6	7	8	9	10	11	12	End-year	total
Sources of Funds		·	Actuals	5			·	F	orecasts	ì			Projections	Budget
Total	14.6	17.2	25.7	26.7	44.2	47.5	27.8	28.7	31.2	41.2	32.0	46.8	383.6	397.0
1. Domestic Revenues	14.6	13.8	14.4	15.9	22.6	15.2	12.5	16.9	17.4	16.5	17.8	21.2	198.9	188.0
2. Total Grants	0.0	3.3	11.3	10.8	21.7	32.3	15.3	11.8	13.8	24.7	14.2	25.5	184.7	209.0
a. Operating grants	0.0	2.0	9.9	7.0	18.6	15.7	9.6	9.6	7.6	8.9	8.5	9.2	106.6	98.8
1. Security	0.0	2.0	9.9	7.0	15.9	13.0	9.6	9.6	7.6	8.9	8.5	9.2	101.1	98.8
2. Non-security	-	-	-	-	2.7	2.7	-	-	-	-	-	-	5.5	-
b. Development Grants	-	1.4	1.4	3.7	3.1	16.6	5.7	2.3	6.2	15.8	5.7	16.4	78.2	110.2
1. Discretionary	-	-	-	-	-	8.1	-	-	-	11.3	-	11.3	30.6	47.2
Operating surplus from the last year	-	-	-	-	-	-	-	-	-	-	-	-	-	10.0
2. Non-discretionary	-	1.4	1.4	3.7	3.1	8.5	5.7	2.3	6.2	4.5	5.7	5.1	47.5	63.0
Uses of Funds													end-year	Total
Total	4.7	20.7	26.7	42.3	32.0	44.3	32.7	34.0	30.5	33.5	37.8	44.6	384.0	406.5
1. Operating Expenditures	4.7	18.0	19.6	27.4	22.1	32.0	24.3	24.4	21.3	22.9	25.4	27.5	269.7	282.3
2. Development Expenditures	-	2.7	7.0	15.0	9.9	12.2	8.5	9.7	9.3	10.6	12.4	17.1	114.3	124.2
1. Discretionary	-	1.2	3.8	5.4	4.1	6.0	4.7	4.8	5.5	6.3	5.3	8.8	55.9	61.2
2. Non-Discretionary	-	1.5	3.2	9.6	5.8	6.3	3.8	4.9	3.8	4.3	7.1	8.3	58.4	63.0
Surplus/Deficit	9.9	(3.6)	(0.9)	(15.6)	12.2	3.2	(4.9)	(5.3)	0.7	7.6	(5.8)	2.1	(0.4)	(9.5)

	TREASURY DAILY C	ASH POSITI 10, 2019	ON REPOR	Γ	
I	SUMMARY REPORT OF FUNDS AVA		DER THE O	PERATING RUDGE	T
•	SCHWINKI KLI OKI OI I CHBBILVII	ILIIDEE CIV	(Mn Afs)	(Mn Afs)	(Mn Afs)
	Onaning Palama Of Humastwisted Funds (EV 1209)		(	(0.000 - 3,00)	
	Opening Balance Of Unrestricted Funds (FY 1398)				16,747
	Restricted 1397 balance (1398 budget allocation Disc Development of the Company o			10,000	
	Domestic Revenues (Operating Budget) Excluding Restricted			78,807	
	One off Revenues (DAB Dividend)			8,991	
	Donor Revenues (Recurrent Budget Grants)		43,106	,	
	Less: Security Sector Advances (MOD & MOI grants)		(9,750)		
	Excess / (Shortfall) in Donor Funds (1398)			33,356	
	Total Recurrent Budget Revenues				121,154
	Less: Transfers to Discretionary Development Budget Expend	ditures			(13,980)
	Recurrent Budget Expenditures ( Including Cash Transfer	To Province	)		(114,382)
	Excess / (Shortfall) in Funds (1398)				(7,207)
	BALANCE OF AVAILABLE FUNDS (Without Restriction	ns)			19,540
	_				
	Currency Exchange Gain ( Realised )			10,624	
	Currency Exchange Gain (Unrealised Reserve) holding forex b	balance		5,980	
	PRGF Funds (153.043 Mn USD) ARTF Advance Payment ( 50 Mn USD )			10,304	20.400
	TOTAL AVAILABLE BALANCE OF FUNDS			2,500	29,408 48,948
	TOTAL AVAILABLE BREAKCE OF TOTAL				40,540
II	SUMMARY OF FUNDS AVAILABLE AND BUDGET	UNDER THE	DISCRETION	ONARY DEVELOP	MENT BUDGET
	CASH POSITION		В	UDGET AND ALLO	DTMENT
	Particulars	Mn Afs			Mn Afs
	Opening Balance (1398 balance)	8,315		oved Budget	61,222
	Receipts	13,980		ments issued	58,905
	Other Receipts		Expenditur		18,803
	Total Funds Available	22,295		Unspent Allotment	40,103
	Expenditures  Net Funds Available	18,803	Net Funds	s without financing	3,492
	Note:	3,492	Anounent	s without imancing	36,610
	1- Unspent cash balance in provinces	3,585	Rn Afs		
	2- Total available cash balances (incl Disc Dev & Province)	26,617			
	<u> </u>				
III	BALANCE OF FUNDS RECEIVABLE AGAINST EST	IMATED BUD	GET AND DON		FOR 1398
	Sources		Dudget	Afs Million	D-1
	Operating Budget		Budget 275,224	Receipts 121,913	Balance 153,311
	Domestic revenues (Operating budget)		188,006	78,807	109,198
			100,000	70,007	100,100
	Donor Financing Commitments - Operating	00 044	42 104	55 739	
	LOTFA	<b>98,844</b> 28,000	<b>43,106</b> 12,050	<b>55,738</b> 15,950	
	CSTC-A MOD	60,520	25,581	34,939	
	CSTC-A MOI	10,299	5,452	4,847	
	NATFO - NSC	25	22	3	
		Budget	Receipts	Transfers	Balance
	Donor Financing Commitments - Discretionary	Ü		12.000	
	Development  Revenue Surplus (1397)	<b>58,826</b> 10,000	0	13,980 10,000	<b>44,846</b>
	Revenue Surplus (1397)  Revenue Surplus (1398)	11,626	0	3,980	7,645
	European Commission	7,440	0	0	7,440
	ARTF (IP +)	29,760	0	0	29,760
	` /	27,700	U	0	27,700